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## **EUROPEAN COMMITTEE ON LOCAL AND REGIONAL DEMOCRACY (CDLR)**

### **AWIP**

*(Achievements and Work In Progress)*

### **OVERVIEW OF THE ACTIVITIES OF THE CDLR TO IMPLEMENT THE BUDAPEST AGENDA FOR DELIVERING GOOD LOCAL AND REGIONAL GOVERNMENT**

**PHASE 2008-2010**

**Version updated for the CDLR meeting  
8 – 10 December 2008**

Secretariat Memorandum  
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Democracy and Political Affairs  
Directorate of Democratic Institutions

# OVERVIEW OF ACTIVITIES OF THE CDLR TO IMPLEMENT THE BUDAPEST AGENDA FOR DELIVERING GOOD LOCAL AND REGIONAL GOVERNANCE

## PHASE 2008 - 2010

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### List of abbreviations:

n/a = not applicable  
tbd = to be determined  
2007/I = first half of the year 2007  
2007/II = second half of the year 2007  
CM = Committee of Ministers or Ministers' Deputies

### Legend:

In Part II of the document (CDLR activities), recent changes or additions to the information presented are underlined; completed activities appear in boxes shaded in grey.

## **Introduction**

The Conference of European Ministers responsible for Local and Regional Government (14<sup>th</sup> Session, 24-25 February 2005, Budapest) agreed in the Budapest Declaration on Delivering Good Local and Regional Governance:

- "1. to make "delivering good local and regional governance" an essential objective to be pursued by our member States in order to respond to the challenges facing our societies and meet the legitimate expectations of our citizens;
- 2. to pursue this objective also through our co-operation within the Council of Europe, including with the Parliamentary Assembly and Congress of Local and Regional Authorities;
- 3. to adopt the Agenda appended to this Declaration in which we identify the major challenges facing our member states in delivering good local and regional governance and commit ourselves to action by member States individually and through the Council of Europe over the next five years;
- 4. to keep the implementation and development of the Agenda under review at future sessions of our Conference."

The Ministers' Deputies at their 926<sup>th</sup> meeting on 11 May 2005, entrusted the Steering Committee on Local and Regional Democracy (CDLR) with the tasks of taking the Agenda forward with appropriate prioritisation in the light of available resources, making relevant proposals for the future intergovernmental programmes of activities and keeping the implementation of the Declaration as a whole under review.

At the 15<sup>th</sup> session of their Conference in Valencia (15-16 October 2007), the Ministers reviewed the Budapest Agenda and recapitulated the challenges identified and the actions committed to in an order that reflects the preferences of member States. **The present document is based on this revised Agenda.**

### *Preliminary remarks on the structure of this document*

The present document is composed of different parts presenting CDLR activities under different angles and according to different degrees of detail.

The **executive summary** (new part following a request from the Bureau), allows to see at a glance the state of progress of each of the CDLR's activities.

The **recapitulation in Part I** presents the Budapest Agenda, revised in Valencia, in broad lines.

**Part II provides more detail** for each of the CDLR's **activities** and their state of progress:

- Some activities have been completed (highlighted in grey).
- Most of the activities are underway; recent changes or additions to the information are underlined. A number of current activities are to continue during the second phase of the Budapest Agenda, revised in Valencia.

- Other activities could be added to the Agenda, notably in view of the preparation of the 16<sup>th</sup> Ministerial Session which will take place in the Netherlands in 2009. In a number of cases potential activities have already been identified but not yet decided upon. These appear in *italics*.

**Part III** sets out the **activities** concerning the implementation by member States of the commitments in respect of the acquis and information base of the Council of Europe on Local and Regional Democracy as well as in respect of participation in the work of the Council of Europe.

Finally, the document presents a table classifying the **activities under four types** (gathering of information, standard setting, promotion of the information base and the acquis, assessment).

## EXECUTIVE SUMMARY - PROGRAMMATION AND STATE OF PROGRESS OF EACH CDLR ACTIVITY

(by theme and action of the Budapest Agenda  
2005-2010, revised in Valencia)

PROGRAMMATION AND STATE OF PROGRESS OF EACH CDLR ACTIVITY	2005						2006						2007						2008						2009						Summary State	
	I	II	I	II	I	II	I	II	I	II	I	II	I	II	I	II	I	II	I	II	I	II	I	II	I	II	I	II				
<b>I. Legal framework and institutional structure</b>																																
1 Promotion Rec (2004)12	Underway																															
Assessment impact Rec (2004)12																																
2 Report regional self-government																																
(First) report regional self-government																																
3 Report on relations central and local authorities																																
4 Report on inter-municipal co-operation																																
Handbook on inter-municipal co-operation																																
5 Detailed comparative study of competences of local authorities																																
Analytical tool																																
6 Structure and operation reports																																
<b>II. Democratic participation and public ethics</b>																																
1 CDLR associated to work ICT & GG and Dem																																
Activity on ICT and local democracy																																
Presentations on ICT & GG and Dem																																
2 CDLR associated to work remote voting																																
Activity on remote voting																																
3 Evaluation et rôle des chercheurs																																
Test of CLEAR framework																																
Draft recommendation on evaluation																																
4 Convention based legal standards																																
5 CD-ROM and promotional activities																																
Preparation of national handbooks																																
Preparation of thematic documents																																
6 Activity on compliance																																
7 Preparation of national contributions																																
8 Survey Rec (2001) 19																																
Accompanying docs Rec(2001) 19																																
Campaign Rec (2001) 19 = European Local Democracy Week																																
9 Tour de table sur ETS 144 and report for 16th ministerial session																																

Overview of activities of the CDLR to implement the Budapest Agenda for delivering good local and regional government [CDLR(2008)35]

PROGRAMMATION AND STATE OF PROGRESSION OF EACH CDLR ACTIVITY (by theme and action of the Budapest Agenda 2005-2010, revised in Valencia)	2005			2006			2007			2008			2009			Summary State
	I	II	I	II	I	II	I	II	I	II	I	II	I	II	I	
<b>III. Local and regional finance and public services</b>																
1 Promote acquis																Underway (no activities)
Booklets and CD ROM																Handbook published 2007
2 Assessment conformity and impact + funding of new competences																Report for adoption December 2008
3 Recommendation local and regional public services																Recommendation (2007)4 adopted by CM
4 Report Performance management																Report adopted and published
Report Accounting rules																Report adopted and published
Report Internal audit																Report adopted and published
Recommendation on capacity-building																Recommendation (2007)12 adopted by the CM
5 Report relations LRAs with private sector																Report for adoption December 2008
6 Report Local finance in Europe																Underway – combined with 2
<b>IV. Transfrontier co-operation</b>																
1 Updating web-site																Completed
Updating report Current state of TFC																Underway
Establishing network of national correspondents on TFC																Completed
2 Drafting practical guide																Completed
Elaborating capacity building programme TFC																Underway (no activity in the first half of 2008)
Dissemination Rec (2005) 3																Underway (subject to requests)
Information meetings TFC conventions																Underway (subject to requests)
4 Dissemination and promotion Rec (2005) 2																Underway (subject to requests)
Promoting bi-lateral/regional agreements TFC in South-Eastern Europe																Achieved
5 Information meeting 3 <sup>rd</sup> protocol TFC																Underway (no activity in 2008)
Elaboration 3 <sup>rd</sup> protocol TFC																Underway
<b>"PARTIE III"</b>																
Evaluation acquis																Underway for MC 16
Evaluation information base																Underway for MC 16
Exchange of views on participation in the work of the CoE																Underway for MC 16

**Legend for the table:**

- Working period as programmed
- Change with regard to initial programme (later start or prolongation)
- Work not started yet or finished

**PART I : RECAPITULATION UNDER FOUR THEMES OF THE CHALLENGES IDENTIFIED AND ACTIONS COMMITTED TO IN THE BUDAPEST AGENDA, REVISED IN VALENCIA**

Theme	Challenges	Actions	Activities
<b>1. Legal framework and institutional structure</b>	<p>1. Giving full effect to the principle of subsidiarity by defining and legislating on the competences, structures and boundaries of local and regional authorities;</p> <p>2. Fostering effective relations between different levels of territorial administration, particularly between central and local authorities.</p> <p>3. Encouraging and creating the necessary conditions for inter-municipal co-operation;</p>	<p>1. When engaging in processes of reform of local and regional self-government, to respect the European Charter of Local Self-Government and be guided by Recommendation Rec(2004)12 on the processes of reform of boundaries and/or structure of local and regional authorities;</p> <p>2. To monitor developments in regional self-government with a view to identifying in particular innovations and any issues common to a number of states;</p> <p>3. To share our knowledge, experience and views concerning the relationship between central and local authorities with a view to identifying good practice and drawing up guidelines on this topic;</p> <p>4. To share our knowledge, experience and views concerning inter-municipal co-operation with a view to identifying and promoting good practices and drawing up guidelines on this topic;</p>	See Part II.A

Theme	Challenges	Actions	Activities
<b>2. Democratic participation and public ethics</b>	<p>1. Responding to the changing ways in which citizens engage in public life at local level and, in some cases, the decreasing willingness to do so;</p> <p>2. Ensuring ethical behaviour by local and regional authorities, elected representatives and officials, whilst respecting local and regional self-government as well as individual rights and legitimate interests.</p> <p>3. Addressing the low level of electoral turnout in elections at local and regional level in many countries;</p> <p>4. Broadening the scope for participation by foreign residents in public life at local level;</p>	<p>1. To continue work on the ways in which information and communication technologies can facilitate democratic reform at local and regional level;</p> <p>2. To examine the desirability and feasibility of forms of remote voting in local and regional elections;</p> <p>3. To develop and make use of tools to assess the effectiveness of measures taken to enhance participation in public life at local level;</p> <p>4. To examine the desirability and feasibility of introducing convention-based legal standards on the participation of citizens in public life at local and regional level;</p> <p>5. To continue to promote the Handbook of Good Practice on Public Ethics at Local Level and prepare, where possible, handbooks suited to the particular situation in member States and thematic documents targeted at specific audiences;</p> <p>6. To gather and share good practices concerning the evaluation of compliance with standards of public ethics at local and regional level;</p> <p>7. To exchange experiences and provide the information necessary for the review of the Handbook, with a view to preparing a revised version in 3 to 4 years time.</p> <p>8. To pursue the implementation of Recommendation Rec(2001)19 on the Participation of Citizens in Local Public Life and of Recommendation Rec(2004)13 on the participation of young people in local and regional life;</p> <p>9. To seek to overcome any obstacles to acceding to the Convention on the Participation of Foreigners in Public Life at Local Level and to seek to ratify it as soon as possible;</p>	See Part II.B

Theme	Challenges	Actions*	Activities
<b>3. Local and regional finance and public services</b>	1. Reaching a level of resources for local and regional authorities which is commensurate with their responsibilities; 2. Finding an optimum structure of income sources in order to allow local and regional authorities to offer their citizens services which are adapted to their requirements; 3. Fostering the leadership and capacity of local and regional authorities to deliver good local and regional governance and providing citizens with services of the highest possible quality while respecting budgetary constraints. 4. Striking the right balance between a high degree of freedom for local and regional authorities in managing their finance and a high degree of accountability;	1. To make use of, implement and promote, as appropriate, the existing Council of Europe <i>aquis</i> in the field of local and regional finance, in particular Recommendations Rec(2004)1 on the financial and budgetary management at local and regional levels and Rec (2005)1 on financial resources for local and regional authorities; 2. To promote and assess the impact of the Council of Europe's <i>aquis</i> in the field of local finance; 3. To make use of and implement, as appropriate, the Committee of Ministers recommendations in the field of local and regional public services; 4. To share experiences on leadership, benchmarking and capacity-building for local and regional authorities with a view to identifying good practice and possibly preparing a recommendation of the Committee of Ministers to member States in these fields. 5. To examine the possible ways in which local and regional authorities can co-operate with other authorities (inter-municipal co-operation, co-operation with authorities of a different level) and with the private sector (partnerships, concession of public services, contracting out certain elements) for improving public services offered to their citizens; 6. To consider updating some of the previous reports in the field of local and regional finance and notably the report on "Local finance in Europe" examined by us the 11th session of the Conference (Lisbon, 1996);	See Part II.C

\* Explanation for the presentation of actions in one single column: For actions in the field of local and regional finance / public services, it is not possible to clearly assign individual actions to individual challenges as for the other themes; there rather is a set of actions being applied as a whole or in various combinations to the different challenges.

Theme	Challenges	Actions	Activities
<b>4. Transfrontier and interterritorial co-operation</b>	<p>1. Finding ways and means of providing territorial communities or authorities and their transfrontier co-operation bodies with the capacity necessary to engage in and develop transfrontier co-operation;</p> <p>2. Removing remaining legal and administrative obstacles to transfrontier and interterritorial co-operation;</p> <p>3. Establishing a clear and effective legal framework for institutionalised co-operation between territorial communities or authorities (euroregions).</p>	<p>1. To identify the persons or institutions in charge of, or responsible for transfrontier and interterritorial co-operation at the level of the state (or the regions, as appropriate), with a view to creating within the Council of Europe an informal network through which to request and share information and documentation;</p> <p>2. In co-operation with the associations of local authorities at national and European level, to develop and promote the use of training methods and tools aimed at enhancing the capacity of local authorities to engage in sustainable transfrontier co-operation initiatives;</p> <p>3. To make use of the "check list" of measures to be taken prior to or after the ratification of the Madrid Outline Convention on Transfrontier Co-operation between Territorial Communities or Authorities and its Protocols with a view to giving these instruments the greatest possible effect;</p> <p>4. To make use of, and implement, as appropriate, Recommendation Rec(2005)2 of the Committee of Ministers on Good practice in and the removal of obstacles to transfrontier and interterritorial co-operation;</p> <p>5. To continue the work engaged in the Council of Europe on a draft Protocol to the Madrid Outline Convention on Euroregional Co-operation Groupings.</p>	See Part II.D

## PART II – CDLR ACTIVITIES ON FOUR THEMES PURSUANT TO THE ACTIONS INCLUDED IN THE BUDAPEST AGENDA

*Most recent changes or additions are underlined; completed activities appear in boxes shaded in grey.*

### I. A Legal framework and institutional structure

Activity	Expected outputs	Expected impact	Start date	End-date (for CDLR)	Com	Evaluation	Overview : state of progress per date
<b>Action 1. When engaging in processes of reform of local and regional self-government and/or structure of local and regional authorities to respect the European Charter of Local Self-Government and be guided by Recommendation (2004) 12 on the processes of reform of boundaries and/or structure of local and regional authorities</b>							
Promotion of Recommendation (2004)12 in member States contemplating or engaged in relevant processes of reform	Accompanying documents for promotion in interested member States Events in interested member States	Processes of reform in member States take guidance from the Recommendation	2005/I	2007/II	FS / GI	For MC 2007: Output only	CDLR agreed to this activity in May 2005 and entrusted its implementation to the LR-FS. So far, no requests have been forthcoming. Members of the LR-FS were reminded of possibilities to organise an event at national level.  The core text that could be used for a brochure will be developed by the Secretariat ( <u>postponed</u> ).
Assessment of the impact in member States of Recommendation (2004)12	Report on impact based on a questionnaire	Basis for decision on possible review and /or other action	2006/II	2007/II	FS / GI	None (no evaluation of evaluation)	CDLR agreed to this activity in May 2005. The LR-FS at its meeting in October 2006 agreed that a specific exercise should only be considered once the more general stock-taking in preparation for the Ministerial Conference had taken place ( <u>postponed</u> ).
<b>Action 2. To monitor developments in regional self-government with a view to identifying in particular innovations and any issues common to a number of states</b>							
Preparation of a report on developments in regional self-government across member States, identifying in particular innovations and any issues common to a number of States	A written report with conclusions for the Committee of Ministers	Basis for further decision making by the Committee of Ministers Reference document for member States' policy makers	After 14 <sup>th</sup> session of the Ministerial Conference	2007/II	FS	For MC 2007: None	<b>Activity completed.</b> Instruction from Committee of Ministers. CDLR in May 2005 entrusted preparation to LR-FS. The report was sent to the CM, after its adoption by the CDLR in December 2007. The CM adopted the report in January 2008. The report was published in September 2008.

<b>Activity</b>	<b>Expected outputs</b>	<b>Expected impact</b>	<b>Start date</b>	<b>End-date (for CDLR)</b>	<b>Com</b>	<b>Evaluation</b>	<b>Overview : state of progress per date</b>
Preparation of a (first) substantial report on developments in regional self-government across member States , identifying in particular innovations and any issues common to a number of States	A written report with findings for the 15 <sup>th</sup> session of the Ministerial Conference  Reference document for member States' policy makers	Basis for discussion at 15 <sup>th</sup> session of the Ministerial Conference  Reference document for member States' policy makers	2005/II or 2006/I	2007/I	FS	For MC 2007:  Output only	<b>Activity completed.</b>  Instruction from Committee of Ministers. CDLR in May 2005 entrusted implementation to LR-FS. After preparation of a draft report by the Secretariat and several revisions by the LR-FS and the CDLR, the final draft was adopted by the CDLR in June 2007. After having taken into account final comments, the report was presented to the 15 <sup>th</sup> session of the Ministerial Conference in Valencia in October 2007.
<b>Action 3. To share our knowledge, experience and views concerning the relationship between central and local authorities with a view to identifying good practice and drawing up guidelines on this topic</b>							
Preparation of a report on the relationship between central and local authorities	A written report with guidelines	Basis for decision on possible standard setting  Reference document for member States' policy makers		2005/II	2007/II	FS	For MC 2007:  Output only
<b>Action 4. To share our knowledge, experience and views concerning inter-municipal co-operation with a view to identifying and promoting good practices and drawing up guidelines on this topic</b>							
Preparation of a report and guidelines identifying good practice on inter-municipal co-operation	A written report with guidelines  <u>Le projet de manuel sur la coopération intercommunale a été examiné au sein du comité LR- GI lors de sa réunion en octobre 2008. Il sera finalisé et publié suite à la réunion du CDLR en décembre 2008.</u>	Basis for decision on possible standard setting  Reference document for member States' policy makers		2005/II	2007/II	FS	For MC 2007:  Output only

								<b>Overview : state of progress per date</b>
		<b>Activity</b>	<b>Expected outputs</b>	<b>Expected impact</b>	<b>Start date</b>	<b>End-date (for CDLR)</b>	<b>Com Evaluation</b>	
<b>Ongoing</b>	Detailed comparative study on local authorities competences	A detailed comparative report on local authorities competences	Basis for identifying models Reference document for member States policy makers	2001	2007/II	FS	For MC 2007: Output only	<b>Activity completed.</b>  A draft report by the expert was examined by the CDLR in November 2005. After several examinations and revisions of the draft report prepared by the expert consultant during the LR-FS and CDLR meetings in 2006 and 2007, the final draft has been presented to and approved by the CDLR in December 2007. The report was published in September 2008.
	An analytical tool	A tool for policy makers	2006/II	2008	GI			Follow-up:  LR-FS considered follow-up at its meeting in October 2006. Proposals for developing an analytical tool on the basis of the report were presented to the CDLR at its meeting in November 2006 and agreed to. A revision of this tool proved to be necessary after the first applications by voluntary member States.  Following a consequent revision, the expert consultant presented a simplified version of the tool accompanied by a test made on France in close collaboration with the French ministry of the Interior in October 2008. Almost all countries' having contributed to the report on local authorities' competences have confirmed their willingness to participate in the next round of testing. One additional country (Austria) has volunteered to test the tool. A methodology will be proposed to the participating countries before the end of the year 2008.
	Structure and operation reports	Country specific reports on local and regional government					On going	CDLR Output only  For the state of progress of the reports, see document CDLR(2008)39.

## II. B Democratic participation and Public Ethics

Activity	Expected outputs	Expected impact	Start date	End-date (for CDLR)	Com	Evaluation	Overview : state of progress per date
<b>Action 1. To continue work on the ways in which information and communication technologies can facilitate democratic reform at local and regional level</b>							
To be associated with any work of the CoE relating to ICT, good governance and democracy	Participation in CoE committees and working groups by CDLR representatives	Local and regional governance issues to be taken into account and addressed in other CoE work	2005/I	To be determined	CDLR	Evaluation of impact	CDLR in May 2005 asked CM to be associated with relevant work. CM agreed (935 <sup>th</sup> meeting, 13 July 2005, item 10.1 decision 5). CDLR invited to take part in CAHDE. Bureau nominated Mr Philips as its representative, decision confirmed by CDLR at its meeting in November 2006. Mr Philips provides regular feedback to the CDLR. <u>CDLR is to enhance co-operation with the Forum on the future of democracy.</u>
<i>In light of other work of the CoE, a possible own activity of the CDLR</i>	n/a	n/a	n/a	n/a	CDLR	n/a	CDLR to decide on a possible own activity in this field in light of the other work the CoE will undertake, notably further to the 3 <sup>rd</sup> Summit. No proposals as yet.
Presentations on recent work and experiences in member States concerning the use of ICT for good governance and democratic reform.	Presentations to the LR-DP meeting	LR-DP members to have new knowledge relevant to their own work	2005/I	2006/II	LR-DP Conti- nued until 2006/I	Evaluation of impact	Activity agreed by the LR-DP and carried out at its meeting in September 2005. Further presentations were made at LR-DP meeting in June 2006. Presentations collected in a document and available on internet. Further presentations will be made as and when states express an interest in doing so.

<b>Activity</b>	<b>Expected outputs</b>	<b>Expected impact</b>	<b>Start date</b>	<b>End-date (for CDLR)</b>	<b>Com</b>	<b>Evaluation</b>	<b>Overview : state of progress per date</b>
<b>Action 2. To examine the desirability and feasibility of forms of remote voting in local and regional elections</b>							
To be associated with any work of the CoE relating to remote voting	Participation in CoE committees and working groups by CDLR representatives	Local and regional governance issues to be taken into account and addressed in other CoE work	2005/I	2006/I	CDLR	Evaluation of impact	CDLR in May 2005 asked CM to be associated with relevant work. CM agreed (935 <sup>th</sup> meeting, 13 July 2005, item 10.1, decision 5). No specific invitation as yet. CDLR referred to work on remote voting in its comments on the proposals of the Venice Commission to revise the Code of Good Practice in Electoral Matters in respect of gender equality (family voting). These comments were taken into account by the Council for Democratic Elections in its proposals to the Venice Commission (March 2006).
<i>In light of other work of the CoE, a possible own activity of the CDLR</i>	n/a	n/a	n/a	n/a	CDLR	n/a	CDLR to decide on a possible own activity in this field in light of the other work the CoE will undertake, notably further to the 3 <sup>rd</sup> Summit. No proposals as yet.

<b>Activity</b>	<b>Expected outputs</b>	<b>Expected impact</b>	<b>Start date</b>	<b>End-date (for CDLR)</b>	<b>Com</b>	<b>Evaluation</b>	<b>Overview : state of progress per date</b>
<b>Action 3. To develop and make use of tools to assess the effectiveness of measures taken to enhance participation in public life at local level</b>							
Evaluation of participation policies and the involvement of independent researchers	Presentations and exchange of views Possibly; elements for adding to the acquis	Members to benefit from information in their work at national level; Possibly : new acquis	2005/I	2005/II continued until 2006/I	LR-DP	Outputs only	<b>Activity completed.</b> LR-DP activity held at the meeting in September 2005 and continued in 2006. Some conclusions were drawn on the basis of the first results and included in the meeting report. The topic has been included in the draft recommendation (see below).
Clear framework for auditing participation	"Road-test" in 4 local authorities over 5 member States; reports; final conference; auditing tool	New acquis	2005/I	2008/II	LR-DP	Outputs	CDLR agreed this activity in May 2005 and entrusted its implementation to LR-DP. LR-DP agreed modalities for testing now underway (in-country meetings, development of draft tool, audits in municipalities); results were presented during a conference in Tampere (Finland), followed by the meeting of the LR-DP, in June 2006. In September 2006 LR-DP considered a second wave of testing, further development and the marketing/promotion of the tool. The CDLR agreed to a second wave of testing to be held in 2007 and asked the LR-DP to oversee it. First results were expected for the LR-DP meeting (September 2007). The aim was for the CDLR to validate the tool at its meeting in December 2007. However, as testing results were not all available in time this was rescheduled. <u>Adoption</u> scheduled for December 2008.

<b>Activity</b>	<b>Expected outputs</b>	<b>Expected impact</b>	<b>Start date</b>	<b>End-date (for CDLR)</b>	<b>Com</b>	<b>Evaluation</b>	<b>Overview : state of progress per date</b>
Desirability and feasibility of a draft recommendation on the evaluation, auditing and monitoring of participation and participation policies at local and regional level	Decision on desirability and feasibility of draft recommendation	n/a	2006/I	2008/II	LR-DP	Output only	LR-DP started its consideration at its meeting in June and continued in September 2006. Instructions were given for the preparation of a provisional draft text for discussion at the meeting of the LR-DP in Spring 2007. LR-DP discussed first elements at its meeting in March 2007, the CDLR at its meeting in June 2007. It was agreed to request the opinion of the Congress before final adoption of the draft at the CDLR meeting in December 2007. As the validation of the CLEAR tool is now scheduled for December 2008, the adoption by the CDLR of the final draft is re-scheduled for December 2008 as well.
<b>Action 4. To examine the desirability and feasibility of introducing convention-based legal standards on the participation of citizens in public life at local and regional level</b>							
Desirability and feasibility of introducing convention-based legal standards on the participation of citizens in public life at local and regional level	A report to the 15 <sup>th</sup> session of the Ministerial Conference and/or the Committee of Ministers	A basis for decision making	2005/I	2007/I	LR-DP	Outputs only	Work on the text has resumed after the Valencia Ministerial Conference where Ministers have requested the finalisation of the draft with a view to its adoption in 2008. The revised draft prepared by the LR-DP is to be discussed and adopted by the CDLR in December 2008.

<b>Activity</b>	<b>Expected outputs</b>	<b>Expected impact</b>	<b>Start date</b>	<b>End-date (for CDLR)</b>	<b>Com</b>	<b>Evaluation</b>	<b>Overview : state of progress per date</b>
<b>Action 5. To continue to promote the Handbook of Good Practice on Public Ethics at Local Level and prepare, where possible, handbooks suited to the particular situation in member States and thematic documents targeted at specific audiences</b>							
Preparation and dissemination of a CDROM including the acquis and assistance to national promotional activities	CDROM and material support for national events (assistance with the translation, participation of the Secretariat and experts)	Increased awareness of the Handbook	2005/II	2006/I	CDLR	Outputs	<b>Activity completed.</b> The revised CDROM including the Council of Europe <i>acquis</i> was prepared and printed. Countries regularly inform the CDLR of their national promotional activities.
Preparation of national handbooks	At least 4 national handbooks following the structure of the Council of Europe Handbook	Changes in national regulations and practices	2005/II	2007/II	LR-DP	Outputs and impact	The national Bulgarian and Albanian handbooks have been finalised. The preparation of national handbooks in Moldova and Ukraine was completed in 2007.
Preparation of thematic documents	Simplified thematic documents targeted at various audiences	Increased awareness of the Handbook	2005/II	2007/I	LR-DP	Outputs	The simplified version of the Handbook was adopted by the CDLR in November 2005. The document has already been published in black& white version. Colour version is also published. The preparation of other thematic documents may be decided upon by member States.

<b>Activity</b>	<b>Expected outputs</b>	<b>Expected impact</b>	<b>Start date</b>	<b>End-date (for CDLR)</b>	<b>Com</b>	<b>Evaluation</b>	<b>Overview : state of progress per date</b>
<b>Action 6. To gather and share good practices concerning the evaluation of compliance with standards of public ethics at local and regional level</b>							
To gather and share good practices concerning the evaluation of compliance with standards of public ethics at local and regional level	Study presenting an outlook of European situation and including conclusions and guideline	Help to national policy making	2006/I	2007/II	LR-DP	Outputs	The LR-DP invited the Secretariat to prepare a preliminary study with the help of a consultant. A first version of this study was presented to the LR-DP in September 2006. The CDLR examined this report with the participation of Prof. Doig at its meeting in November 2006 and instructed the LR-DP to follow-up by examining more closely how central and local authorities could work together in partnership to ensure that standards of public ethics were actually complied with in practice. The LR-DP took up this work at its meeting in March 2007 and agreed to invite presentations about different approached from different countries at its next meeting. As the LR-DP meeting in September 2007 was taken up mainly by the preparation of the Valencia Ministerial Session, this activity has been postponed to Spring 2008. Activity is underway in LR-DP committee. Mr Paul-Henri Philips (Belgium) has been appointed rapporteur.

Activity	Expected outputs	Expected impact	Start date	End-date (for CDLR)	Com	Evaluation	Overview : state of progress per date
<b>Action 7. To exchange experiences and provide the information necessary for the review of the Handbook, with a view to preparing a revised version in 3 to 4 years time</b>							
Preparation and collection of national contributions	At least 25 national contributions	Overview	2005/1	2008/II	CDLR	Outputs	13 countries volunteered to prepare contributions in 2005. Eight have already sent their contributions. It was expected that at least 12 others would volunteer in 2006. This has not been the case. Members were reminded at the CDLR meeting in November 2006 and in June 2007. In April 2008 all members have once again been invited to provide further contributions before 30 June 2008, in order to finally allow for the update of the handbook on a substantial basis. By mid-October 2008 more than 20 replies had been received and work on the update of the handbook can finally start. A detailed outline for the new publication shall be presented to the CDLR in December. Mr Paul-Henri Philips has been appointed rapporteur.
<b>Action 8. To pursue the implementation of Recommendation (2001) 19 on the Participation of Citizens in Local Public Life and of Recommendation Rec(2004)13 on the participation of young people in local and regional life</b>							
Survey on the follow-up and implementation of Recommendation (2001) 19 and the degree to which the challenge has been met.	Report for the 15 <sup>th</sup> Session of the Ministerial Conference with an overview of the situation in member States	Provide a basis for deciding whether further and or new action is need to meet the challenge	2006/I	2007/I	LR-DP	Output only	CDLR approved in May 2005, LR-DP considered at its meetings in June and September 2006 and submits a proposal for a questionnaire to CDLR at its November 2006 meeting. Questionnaire approved and sent out. The LR-DP examined the results at its meeting in March 2008 and appointed Mr Edwin Lefebre (Belgium) as rapporteur on this activity. His report was welcomed by LR-DP in September and he was asked to develop the proposals further and present them to the CDLR at its meeting in December 2008.

<b>Overview : state of progress per date</b>						
<b>Activity</b>	<b>Expected outputs</b>	<b>Expected impact</b>	<b>Start date</b>	<b>End-date (for CDLR)</b>	<b>Com</b>	<b>Evaluation</b>
Accompanying documents to Recommendation (2001)19 to increase access and user-friendliness and, possibly a logo	Core texts for accompanying documents for sending by central authorities to local authorities and possibly a logo	Increased impact of Recommendation (2001) 19 and the measures it recommends	2004/I	2005/II	LR-DP	Output and possibly impact
Campaign including the production of handbooks and/or fact sheets aimed at civil society : this activity has become : feasibility of introducing a European Local Democracy Week (CDLR, May 2006)	n/a	n/a	n/a	n/a	n/a	LR-DP at its meeting in September 2005 set up an informal consultation group to develop proposals to the CDLR at its meeting in May 2006. CDLR agreed to set up joint working group with Congress, LR-DP and Bureau provided input for several meetings in 2006. Intermediate results have been reported upon and discussed at the November 2006 meeting of the CDLR. Progress has been made on designing the project and engaging national associations and CDLR members. Launch has taken place in the context of the Ministerial Session in Valencia. The 2008 event took place with an increased level of participation across the continent.
<b>Action 9. To seek to overcome any obstacles to acceding to the Convention on the Participation of Foreigners in Public Life at Local Level and to seek to ratify it as soon as possible</b>						
Annual tour de table on the developments in respect of the European Convention on the participation of foreigners in public life at local level	Overview	Increase in signatures and ratifications	2004	ongoing	CDLR	Outputs and impact

### III. C Local and regional finance and public services

Activity	Expected outputs	Expected impact	Start date	End-date (for CDLR)	Com	Evaluation	Overview : state of progress per date
<b>Action 1. To make use of, implement and promote, as appropriate, the existing Council of Europe acquis in the field of local and regional finance, in particular Recommendations Rec (2004) 1 on the financial and budgetary management at local and regional levels and Rec (2005) 1 on financial resources for local and regional authorities</b>							
Promote the acquis at various national and international events in respect of local and regional finance	Inclusion of presentations of the acquis at various national and international conferences and seminars  If interest from member states, organization of an international event in early 2006.	Acquis to be used by the Congress, within the Assistance programmes and possibly by other international stakeholders  Reference document for member States' policy makers	2005/II	2008/I	FL / GR Output only	For MC 2007:	The acquis, and Rec(2005)1 in particular, was presented to and used by the OECD Network for fiscal relations among levels of government during the discussions of its Statistical Committee on the definitions of the various types of resources.  Members are invited to inform the Secretariat of their interest in organising an event.
Prepare and disseminate booklets and CDROMs including the acquis	A booklet including the complete acquis on local (and regional) finance: Charter, Rec(2004)1 and Rec(2005)1 A revised CDROM including the acquis	Better awareness of the acquis  Reference document for member States' policy and law making	2005/II	2006/II	FL Output only	For MC 2007:  <b>Activity completed.</b>	The new CDROM was prepared and published in 2006.  The preparation of the Handbook on finance at local and regional level was finalised and it has appeared in print.

Activity	Expected outputs	Expected impact	Start date	End-date (for CDLR)	Com n	Evaluatio n	Overview : state of progress per date
<b>Action 2. To promote and assess the impact of the Council of Europe's acquis in the field of local finance</b>	Report on the implementation and impact of the acquis A questionnaire to assess the degree of conformity with the guidelines included in the acquis and its impact on policy and law making	Better understanding of the acquis' strengths and weaknesses Reference document for improving promotional efforts	2006/I	2007/II	FL /GR	For MC 2007; Output only	The CDLR agreed on this activity in May 2005. A proposal to combine this activity with the one under Action 5 (Local finance report) was presented to the CDLR at its meeting in November 2006, agreed to and sent to the LR-FL for implementation. Progress has been reviewed at the meeting of the LR-FL in November 2007, as well as at the CDLR in December 2007. Further countries have been invited to participate and a separate report on issues identified in the process will be prepared. CDLR will adopt the report in December 2008. A further report on the funding of new competences for local authorities will also be adopted by the CDLR in December 2008.
<b>Action 3. To make use of and implement, as appropriate, the Committee of Ministers recommendations in the field of local and regional services</b>	Finalisation of the recommendation on local and regional public services	Recommendation of the Committee of Ministers	2004/II	2006/II	FL	For MC 2007; Output and impact	<b>Activity completed.</b> The revised draft recommendation was presented to a Congress Seminar in Sinaia (Romania) in December 2005. It was finalised by the CDLR at its meeting in May 2006 and the opinion of the Congress was obtained in November 2006. The Committee of Ministers adopted the Recommendation on 31 January 2007.
<b>Action 4. To share experiences on leadership, benchmarking and capacity-building for local and regional authorities with a view to identifying good practice and possibly preparing a recommendation of the Committee of Ministers to member States in these fields</b>	Drafting of a recommendation on capacity building	Recommendation of the Committee of Ministers to member states	2005/II	2007/I	FS	Output and impact (through Assistance programmes)	<b>Activity completed.</b> The work started in October 2005 in the LR-FS committee. The Secretariat was asked to prepare a draft for the recommendation in time for the LR-FS meeting in April 2006. The LR-FS presented the results to the CDLR in May 2006. It gave instructions to LR-FS for taking work forward. A revised draft was presented to the CDLR at its meeting in November 2006, revised, and agreed to. Congress' opinion was given in June 2007. The CDLR approved the draft and sent it to the Committee of Ministers with a view to its adoption. The CM adopted this text as Recommendation (2007)12 on 10 October 2007.

Overview of activities of the CDLR to implement the Budapest Agenda for delivering good local and regional government [CDLR(2008)35]

Activity	Expected outputs	Expected impact	Start date	End-date (for CDLR)	Com	Evaluatio n	Overview : state of progress per date
Finalisation of the report on Performance management at local level	A written report with conclusions and guidelines	Improving the draft recommendation on public services at local and regional level  Reference document for member States' policy makers	2003/II	2005/II	FL	For MC 2007:  Output and impact	<b>Activity completed.</b> The report was discussed by the CDLR in November 2005 and finalised by the LR-FL in December 2005. The CDLR adopted it through a written procedure. It has been printed. <b>The CDLR and LR-FL/GR are considering possible follow-up.</b>
Finalisation of the report on Accounting rules at local level	A written report with conclusions and guidelines	Basis for decision on possible standard setting  Reference document for member States' policy makers	2003/II	2005/II	FL	For MC 2007:  Output and impact	<b>Activity completed.</b> The report was adopted by the CDLR at its November 2005 meeting and has been printed.
Preparation of a report on Internal audit at local and regional level	A written report with conclusions and guidelines	Improving the draft recommendation on public services at local and regional level  Reference document for member States' policy makers	2004/II	2005/II	FL	For MC 2007:  Output and impact	<b>Activity completed.</b> The report was adopted by the CDLR at its November 2005 meeting and has been printed.

Activity	Expected outputs	Expected impact	Start date	End-date (for CDLR)	Com	Evaluation	Overview : state of progress per date
<b>Action 5. To examine the possible ways in which local and regional authorities can co-operate with other authorities (inter-municipal co-operation, co-operation with authorities of a different level) and with the private sector (partnerships, concession of public services, contracting out certain elements) for improving public services offered to their citizens</b>							
Preparation of a report and guidelines identifying good practice in the relationship local/regional authorities and the private sector	A written report with conclusions and guidelines	Basis for decision on possible standard setting  Reference document for member States' policy makers	2006/II	2008/II	FL / GR  Interim Output	For MC 2007:	The activity has started by the preparation of a questionnaire in the second half of 2006 by the LR-FL. A simplified questionnaire has been sent to all CDLR members with a dead-line for mid-August, prolonged to mid-September. Based on the replies of 16 delegations, a draft report has been established and presented to the LR-GR committee in October. <u>The revised draft report completed by additional national contributions, is submitted to the CDLR for adoption at its meeting of beginning of December.</u>
<b>Action 6. To consider updating some of the previous reports in the field of local and regional finance and notably the report on "Local finance in Europe" examined by us the 11th session of the Conference (Lisbon, 1996)</b>							
Preparation of a general report and guidelines on "Local finance in Europe"	A written report with guidelines	Better understanding of the situation of local finance in Europe and of its evolution since 1996  Reference document for member States' policy makers	2005/II	2007/II	FL/GR  Output only	For MC 2007:	At its December 2005 meeting, the LR-FL identified the main subjects to be dealt with in the report. A proposal to combine this exercise with the one under Action 2 above was presented to the CDLR at its meeting in November 2006 and agreed to. The LR-FL/GR was entrusted with the further implementation. (See also under action 2).

#### **IV. D Transfrontier Co-operation**

<b>Overview : state of progress per date</b>						
<b>Activity</b>	<b>Expected outputs</b>	<b>Expected impact</b>	<b>Start date</b>	<b>End-date (for CDLR)</b>	<b>Com</b>	<b>Evaluation</b>
<b>Action 1. To identify the persons or institutions in charge of, or responsible for transfrontier and inter-territorial co-operation at the level of the state (or the regions, as appropriate), with a view to creating within the Council of Europe an informal network through which to request and share information and documentation</b>						
Updating of the website	Report	Basis of decision making	2004	2008	Evaluation of the output (website)	<b>Activity finalised.</b> The website of the Directorate has been reshuffled and contains updated information in particular on "Euroregions".
Updating of reports	Report	Basis of decision making	2005	2008	CT	<b>Activity finalised.</b> New or updated versions of the report on the Current state of Transfrontier Co-operation and the Handbook on Transfrontier Co-operation were published in 2006.
Establishing a network of national correspondents on transfrontier co-operation	Handbook, electronic address book, occasionally, informal meetings	Basis for enhanced co-operation, exchange of information, direct contact	2005	2007/I	CT	<b>Activity finalised.</b> A number of countries have appointed their contact persons for the network. Information can be requested or exchanged via the Secretariat.
<b>Action 2. In co-operation with the associations of local authorities to engage in sustainable transfrontier co-operation initiatives; at enhancing the capacity of local authorities</b>						
Drafting of a practical guide for the NGOs, local and regional authorities, Euroregions	Handbook on the development of co-operation at cross-border level	Greater awareness, basis for decision making	2005	2006/II	Evaluation of the output (handbook)	<b>Activity finalised.</b> The Practical Guide of transfrontier Co-operation has been published in the official languages and translated into Russian, Serbian, Macedonian, Greek, Albanian and Italian (publication under way).
Elaboration of the Capacity Building Programme in the field of the transfrontier co-operation	Toolkit, training tools, handbook on training institutions (update)	Basis for further decision making	2005	2009	CT	Evaluation of the output (toolkit)
					GI	A compendium of good practices based on the results of the Russia VII programme was published in Russian. It will serve as the basis for the development of an activity on capacity building in 2009.

<b>Activity</b>	<b>Expected outputs</b>	<b>Expected impact</b>	<b>Start date</b>	<b>End-date (for CDLR)</b>	<b>Com</b>	<b>Evaluation</b>	<b>Overview : state of progress per date</b>
Dissemination and promotion of recommendation Rec(2005)3	Translation into non official languages	Basis for shaping policy attitudes	2005	2009	CT / GI	Evaluation of the output and impact	Translations into non official languages are made available at information meetings, as appropriate. The Secretariat is at the disposal of delegations to assist in the organisation of (inter)national events in 2008-2009.
<b>Action 3. To make use of the "check list" of measures to be taken prior to or after the ratification of the Madrid Outline Convention on Transfrontier Co-operation between Territorial Communities or Authorities and its Protocols with a view to giving these instruments the greatest possible effect</b>							
Information meetings in member countries with a view to promoting the signature and ratification of the Madrid Outline Convention and Protocols	Meeting reports	Awareness of the Madrid Outline Convention, increase the number of signatures and ratifications	2005	2008	CT / GI	Evaluation of impact (number of signatures, progress towards ratification)	Meetings have been held so far in "the former Yugoslav Republic of Macedonia" (2006), Monaco (2005), Serbia and Montenegro (2005), Bosnia-Herzegovina (2004) and Georgia (2003). The Secretariat is at the disposal of delegations wishing to host an information seminar still in 2008.
<b>Action 4. To make use of, and implement, as appropriate, Recommendation Rec(2005)2 of the Committee of Ministers on good practice in and the removal of obstacles to transfrontier and inter-territorial co-operation</b>							
Dissemination and promotion of Recommendation Rec(2005)2	Translations into non-official languages	Basis for decisions on possible ratification of the Madrid Outline Convention, domestic legislation	2005/II	2009	CT / GI	Evaluation of output and impact (linked to signatures and ratification of MOC)	Translated versions of the Recommendation are made available at information meetings. The Secretariat is at the disposal of delegations wishing to host information seminars in 2008-2009 – possibly in conjunction with awareness-raising events on the Madrid Convention and its protocols.
Promoting the signature of bilateral/regional agreements on transfrontier co-operation in Eastern / South-Eastern Europe (follow-up to the Chișinău Political Declaration)	Draft agreement(s) between SEE countries	Reference document for member states' policy makers	2004	2008	-	Evaluation of output (draft legal instruments, policy advice, reports)	<b>Activity finalised</b> as regards two model regional agreements on mutual assistance in the event of disasters and on local border traffic and were approved by the Committee of Ministers. A diplomatic conference at which the agreements would be adopted and opened for signature is no longer expected in 2008.  A second round of discussions on possible subjects for further agreements will be held in 2009.

Activity	Expected outputs	Expected impact	Start date	End-date (for CDLR)	Com	Evaluation	Overview : state of progress per date
<b>Action 5. (revised by the Valencia Declaration) To continue the work engaged in the Council of Europe on a draft Protocol to the Madrid Outline Convention on Euroregional Co-operation Groupings</b>							
Informal meetings on the draft Protocol to the Madrid Outline Convention on Euroregional Co-operation Groupings	Meeting reports	Basis for shaping policy attitudes	2005/I	2009	-	-	Information meetings were held between 2004 and 2006 in Brussels, Warsaw, Helsinki, Oslo and Bern. Further meetings could be held in 2009, following the finalisation of the draft protocol to the Madrid convention.
Finalisation of the draft Protocol to the Madrid Outline Convention on Euroregional Co-operation Groupings	European Convention	Enhancing the effectiveness of Euroregions	2005/I	2010	CT	Evaluation of output (draft protocol)	The draft of the Convention has been withdrawn and replaced by a draft of a third protocol to the MOC. The new text was examined by the LR-CT at the three meetings it held in 2007 and continues to be examined by the LR-GI. It could be finalised and transmitted to the CDLR in the first half of 2009.

### PART III - COMMITMENTS BY MEMBER STATES IN THE BUDAPEST AGENDA

<b>As concerns the <i>acquis of the Council of Europe:</i></b>	<b>As concerns the <i>information base of the Council of Europe:</i></b>	<b>As concerns participation in the work of the Council of Europe:</b>
<ul style="list-style-type: none"> <li>- to give the fullest possible implementation to the relevant norms and recommendations, at central state and local and regional levels, and to this end, to:</li> <li>- ensure translation into the official language(s) of our respective states;</li> <li>- publish and disseminate the texts concerned and organise promotional events on them;</li> <li>- collect feed-back from relevant actors about the implementation of the <i>acquis</i> and report to the intergovernmental bodies of the Council of Europe in order that experiences are shared, lessons drawn and the <i>acquis</i> is constantly updated and improved.</li> </ul>	<ul style="list-style-type: none"> <li>- to promote awareness and make use of it wherever appropriate, through <ul style="list-style-type: none"> <li>- translation of the parts most relevant to our respective administrations, associations of local authorities and citizens;</li> <li>- facilitated access to it by relevant actors;</li> <li>- further input to be provided to competent bodies of the Council of Europe.</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>- to review the working methods and procedures in force in our respective national administrations so as to ensure that our participation in the intergovernmental co-operation in the Council of Europe reflects the priority we attach to it;</li> <li>- To share our experiences with a view to identifying good practices in this regard and keeping them under review.</li> </ul>
<b>Activities for implementation and evaluation</b>		
<p>Evaluation in time for the 15<sup>th</sup> session of the Ministerial Conference, Valencia, autumn 2007  Start date: November 2006  CDLR adopted a questionnaire at its meeting in November 2006. Replies were examined by CDLR in May 2007 as part of its report to the Ministerial Conference. <u>Conclusions are to be drawn following the Valencia Conference.</u></p>		
<p>Evaluation in time for the 15<sup>th</sup> session of the Ministerial Conference, Valencia, autumn 2007  Start date: November 2005  CDLR adopted a questionnaire at its meeting in November 2006. Replies were examined by CDLR in May 2007 as part of its report to the Ministerial Conference. <u>Conclusions are to be drawn following the Valencia Conference.</u></p>		

## TABLE OF ACTIVITIES BY TYPE

<b>OVERVIEW by type, theme and action for CDLR activities to implement Budapest Declaration and Agenda – phase 2005-2008</b>		<b>A</b>	<b>B</b>	<b>C</b>	<b>D</b>
<b>I. Legal framework and institutional structure</b>					
1	Promotion Rec (2004)12			●	
	Assessment impact Rec (2004)12				●
2	Report regional self-government (First) report regional self-government	●			
3	Report on inter-municipal co-operation	●			
4	Report on relations central and local authorities	●			
5	Detailed comparative study Structure and operation reports	●			
<b>II. Democratic participation and public ethics</b>					
1	CDLR associated to work ICT & GG and Dem <i>Activity on ICT and local democracy</i>	●			
	Presentations on ICT & GG and Dem	●			
2	CDLR associated to work remote voting <i>Activity on remote voting</i>	●			
3	Evaluation and role of researchers Test of CLEAR framework <i>Draft recommendation on evaluation</i>	●			●
4	Convention based legal standards		●		
5	CD-ROM Preparation national handbooks			●	
	Preparation of thematic documents			●	
6	<i>Activity on compliance</i>				
7	Preparation of national contributions	●			
8	Survey Rec (2001) 19 Accompanying docs Rec(2001) 19 <i>Campaign Rec (2001)19</i>			●	●
9	Tour de table on CETS 144			●	
<b>III. Local and regional finance and public services</b>					
1	Promote acquis			●	
	Booklets and CD ROM			●	
2	Assessment conformity and impact				●
3	Recommendation local and regional public services			●	
4	Report Performance management Report Accounting rules Report Internal audit	●			
	Recommendation on capacity building			●	
5	Report relations CDLR with private sector	●			
6	Report Local finance in Europe	●			
<b>IV. Transfrontier co-operation</b>					
1	Updating web-site			●	
	Updating report Current state of TFC	●			
	Establishing network of national correspondents on TFC			●	
2	Drafting practical guide Elaborating capacity building programme TFC			●	
	Dissemination Rec (2005) 3			●	
3	Information meetings TFC conventions			●	
4	Dissemination and promotion Rec (2005) 2			●	
	Promoting bi-lateral /regional agreements TFC in South-Eastern Europe			●	
5	Informal meeting 3 <sup>rd</sup> protocol TFC Elaboration 3 <sup>rd</sup> protocol TFC		●		
<b>"PART III"</b>					
	Evaluation acquis				●
	Evaluation information base				●
	Exchange of views on participation in the work of the CoE	●			

**Legend:**

- |     |   |
|-----|---|
| A = | Gathering of information, data and good practices<br>(strengthening the information base) |
| B = | Standard setting (strengthening the acquis)   |
| C = | Promoting the information base and/or the acquis  |
| D = | Assessment  |